Why Measure
Nonprofits Use Metrics to Show that They Are Efficient. But What if Donors Don’t Care?

By Katie Cunningham and Marc Ricks
“Everywhere you turn in the world of philanthropy and nonprofits these days, people are talking about accountability,” stated the lead sentence of a recent New York Times article that reported on the need to measure nonprofit effectiveness. Indeed, the buzzwords of “transparency” and “accountability” contribute to making performance measurement one of the hottest topics in philanthropy.

Proponents of measurement believe that philanthropists need to apply the same discerning eye to charities that they would to a stock investment, and that one way to do so is for the charities to measure the success of their programs.

Against this backdrop, we began a recent research study not just with the belief that performance measurement could make a meaningful contribution to the effectiveness of nonprofit organizations, but also with the hypothesis that others would share this view. We did not set out to test this hypothesis because we felt its truth was self-evident. Why wouldn’t donors be supportive of performance measurement? Instead, our goal was to contribute to the design of these metrics by asking donors to describe their ideal performance measurement tool. In short, we began with an acknowledged bias in favor of the wider use of performance measurement.

We decided to focus our research on individual donors, as opposed to institutional funders such as foundations, for two reasons. First, we followed the “Willie Sutton rule.” (When asked why he robbed banks, Willie Sutton once replied, “Because that’s where the money is.”) In 2001, individual donors accounted for 76 percent of total charitable giving in the United States, for a total of $161 billion. Second, we expected the need for metrics to be stronger among individuals. While institutional funders often have one or more evaluation professional, individuals are left to their own devices to assess the effectiveness of different organizations.

We further narrowed our focus to relatively sizable donors – generally more than $50,000 in giving per year – in order to engage with philanthropists who make gifts likely to have a sizable impact on a nonprofit’s budget.

Ultimately, we interviewed 22 individual donors. Collectively, these donors give roughly $50 million per year to char-
We set out to learn what kind of metrics donors most wanted to see. We never got that far.

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Performance Measurement

MEASUREMENT vs. EVALUATION

Performance measurement, though often confused with evaluation, is different in both process and objective. Evaluators typically use advanced academic research techniques – including control groups and statistical tools – to conduct studies of the impact of particular programs. Evaluation usually takes the form of a lengthy paper that seeks to answer the question “Can we prove that this program achieves its objectives at a high level of statistical significance?” Performance measurement, by contrast, is more likely to take the form of summary data that addresses the question “Is this organization effective at marshaling and using resources?”

Sample metrics for performance measurement could include:

<table>
<thead>
<tr>
<th>Category</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>FINANCIAL:</td>
<td>Percent of expenses spent on overhead or fundraising; spending per client</td>
</tr>
<tr>
<td>STAFF:</td>
<td>Personnel turnover; staff diversity</td>
</tr>
<tr>
<td>OPERATIONAL:</td>
<td>Number of clients served; number of checkups given</td>
</tr>
<tr>
<td>IMPACT:</td>
<td>Change in student test scores; graduation rates</td>
</tr>
</tbody>
</table>

Anthropists, institutional funders, nonprofit executives, and others suggest answers to these questions. The objections to performance measurement highlight the fact that performance measurement proponents need to go beyond the theoretical value of measurement; they need to change fundamentally the way people think about and give to nonprofits.

Finding No. 1: Donors Do Not See a Need for Performance Measurement

Over 115 years ago, pioneering rags-to-riches steel magnate-turned-philanthropist Andrew Carnegie lamented that his fellow millionaires were squandering their money on unworthy charitable causes. “It is ever to be remembered that one of the chief obstacles which the philanthropist meets in his efforts to do real and permanent good in this world,” Carnegie said, “is the practice of indiscriminate giving.”

Millionaires in Carnegie’s time may have been indifferent as to whether they were giving to the indigent or to public libraries; we found that several of today’s individual high net worth donors were indifferent to the effectiveness of the particular organizations they fund. “Virtually all giving goes to a good cause,” says philanthropist Russ Carson, head of the private equity firm Welsh, Carson, Anderson & Stowe. Seth Klarman, head of the Baupost Group, agrees, noting that in the absence of fraud, the act of giving is substantially more important than attempting to differentiate between the most efficient organizations and other groups. “Unless you’re being taken,” he says, “society’s interests are advanced.”

It is no wonder, then, that the argument we heard most often from donors against the use of metrics was the idea that measurement tools were fundamentally unnecessary. In order to be interested in measurement, donors would need to believe that there is a substantive difference among organizations. In other words, it is important to track performance if and only if you expect to find that one organization is better than another. By and large, our interviewees did not expect this to be the case.

In fact, this select group of business philanthropists that we interviewed acknowledged that the standards for their philanthropic decision making diverge from their daily work. “Once I’ve gotten beyond an assurance of efficiency – that the organization is not running a deficit – and as long as the staff can articulate that they are meeting their goal, I don’t apply the same rigor,” admitted a managing director at Morgan Stanley.

Donors’ second reason for why performance measurement is unnecessary is their reliance on personal connections in making giving decisions. Metrics serve no purpose, the donors argue, where they have a trusting relationship with either a nonprofit executive or a board member. “The reality of the giving is that it has nothing to do with results measurement; it has everything to do with having a personal connection,” said Joanna Jacobson, a former corporate executive who now leads Strategic Grant Partners (SGP), which brings together philanthropists to attack the root causes of intractable problems. The head of a major private equity firm concurs: “There is a huge reliance on the board or on the trustees.”

Although we believe better assessment will improve the ability of the nonprofit sector to serve clients – by helping shift donor capital from less-efficient to more-efficient organizations and by strengthening donor confidence, bringing more overall dollars into the sector – these arguments centered on “efficiency” simply don’t resonate with donors, especially when matched against the impact of a strong relationship to an executive or board member with a good story to tell.

Developers of performance measurement systems must translate the “efficiency” argument into an appeal to the psychological motivations of donors. Spurring individual donors to look at performance measurements before they write a check requires an appeal to their desire for greater social impact. One way to do this is to link improvements in performance measurement to social impact. Metrics alone may be a tough sell, so an organization seeking funding should complement metrics with anecdotes about the impact and success of an organization or a particular program. Such an effort must go hand in hand with any efforts to further promote the use of a performance measurement system.

For instance, Big Brothers of Massachusetts Bay (BBMB) has persuaded individual donors to give more because it was able to link performance metrics with impact on children’s lives.
What Do Nonprofit Executives Think About Performance Measurement?

Most donors imagine that nonprofit executives resent the tyranny of measurement and metrics, and view them as a distraction from their core work of serving clients. Our interviews with nonprofit executives suggest a more complicated message. We interviewed 10 nonprofit executives primarily from organizations focused on after-school and youth programs in the Boston or New York City areas. While most serve only their local community, we did speak to a few nonprofit organizations that are national in scope. Longevity of the organizations ranged from less than a decade to over a century, and most had annual budgets in the vicinity of $10 million. While these managers express concern about the current application of measurements, their outlook on the overall trend is more positive.

These executives argue that metrics are a critical internal management tool that informs their decision making on an ongoing basis. From Dorothy Stoneman at YouthBuild to John Pearson at Big Brothers of Massachusetts Bay (BBMB) to Margarita Rosa of Grand Street Settlement, nonprofit leaders are increasingly tracking their effectiveness against a set of key indicators.

The national Big Brothers Big Sisters (BBBS) system, for instance, has adopted a pilot measurement system developed by Pearson at BBMB. The measurement system includes the percentage of matches of a big brother to a little brother that last at least one year, as well as the average length of a match. The organization believes that consistency and longevity of a match often allows a deeper trust to be formed and more experiences to be had.

Pearson, president and CEO of BBMB, believes the measurement system has helped his organization become more scientific and accurate in its decisions. “In human and social service organizations,” he says, “too often ‘feeling good’ about a particular approach has driven decision making. When there is a good performance management system that is properly designed, decision making can focus more on ‘doing good.’ Data has changed the focus of discussion and has provided solid support for the sometimes hard but necessary decisions.”

Incidentally, BBMB is one nonprofit that we interviewed that said they have used performance measurement to successfully woo donors. “It is clear that there are different factors that donors use in making their decision on where and how much to give,” says Pearson. “In my experience at BBMB, particularly on larger donations, good data and a good performance management culture are in the top three reasons donors continue and increase their contribution to a major gift.”

Problems do arise when outside funders impose metrics with insufficient care paid to the needs of the nonprofit. These problems can include metrics that do not accurately capture performance, requests for information that differ substantially across funders, and especially onerous reporting requirements. For instance, different government entities (local, state, federal) request comprehensive but uncoordinated data, such as demographic information about program participants, program attendance, and organizational capacity measures with varying definitions and timing requirements. “The government itself becomes an impediment to your performance,” complains one executive director of a New York nonprofit. “It’s really a screwy system.”

As a result, measurement does sometimes act as a drain on nonprofit resources. Better coordination among funders, and between funders and nonprofits, could mitigate the demands on direct service organizations.

“Some donors give based upon an emotional connection – their nephew was a Big Brother, for instance,” says John Pearson, president and CEO of BBMB. “But what we’ve found in terms of other donor segments, especially some large donors in the Boston market who work in equity investing or venture capital, is that they respond better when we can demonstrate accountability. We booked an appointment with one donor with whom we expected to get 20 to 30 minutes. But he was so intrigued by the information we were able to provide through our metrics that he spent an hour and a half with us.” The donor asked questions about BBMB’s volunteer yield rate and Pearson was able to provide him with the numbers broken down by marketing channels – the number of volunteers attracted by direct mail or Web site, for instance. “Our monitoring and evaluation of our outcomes impressed him and others like him who invest in companies and understand the importance of good management,” Pearson says.

Because they know how each level of their organization is functioning, BBMB officials can give concrete answers to donor questions like “What will you accomplish for children if I gave you $10,000?” BBMB officials are able to tell donors, for instance, for $50,000, they can reach 150 new volunteers. And when there may be a particular shortage of African American male volunteers, they can tell their donors that to reach this urban seg-
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ment, it costs $550 to pull in each of the necessary volunteers. “By showing that good management of the program improves volunteer yield, improves cost effectiveness, and, after one year with a volunteer Big Brother or Big Sister, a 52 percent reduction in truancy, we can draw a fairly direct line of dots going from funding of the program to the benefits to the individual child,” says Pearson.

Finding No. 2: Donors Do Not Have Time for Performance Measurement

Many interviewees had a simple explanation for their lack of interest in metrics. They simply do not have the time or energy to look that closely at their grantees’ activity. Our conversations suggested that these donors see their philanthropic activities as an escape from their intensive work environments. Even simply reading and attempting to interpret metrics can be a time-consuming exercise that is difficult to stomach in light of the extensive professional and personal commitments many donors already face.

“I have a day job. … There just aren’t enough hours in the day,” admits Carson. “I’m used to making fast decisions and I’m perfectly happy to make decisions based on incomplete information.” Professional fundraisers make the same observation. “One of the problems is that people don’t spend enough time on their philanthropy,” said Bruce Temkin, director of development for the National Council of Jewish Women. “It’s the rare donor that does. They know where their 401(k) is at any given time, but they don’t know how much they give.” Adds Lieberman, “They really don’t like to be hardheaded, because that’s what they do in their day-to-day life.”

Measurement providers need to engage a broader campaign to educate donors about the time and effort that is required of a philanthropist committed to real social impact. In some ways, this echoes Carnegie’s philosophy that the “duty” of the wealthy is “administering surplus wealth for the good of the people.” Carnegie saw millionaires as “stewards,” whose responsibility was to use their experience and judgment to distribute wealth for the most public good. “The duty of the millionaire,” he exhorted, “is to resolve to cease giving to objects that are not proved clearly to his satisfaction to be deserving. … Greater good for the human race is to be achieved by inducing them to cease impulsive and injurious giving. As a rule, the sins of millionaires in this respect are not those of omission, but of commission because they will not take time to think and chiefly because it is much easier to give than to refuse.”

Then, just as today, individual donors should be reminded that philanthropy is important and serious work. It does require time and thought. Nonprofit leaders can help by educating donors about differences in efficiency of operations and service delivery between high- and low-performing organizations. For example, a nonprofit could conduct an analysis comparing its performance to that of other organizations with a similar mission and programs based on a set of clearly defined and consistent metrics. Creating a comparison table of these metrics could inform donors as to which organization is performing more efficiently and having greater impact. This would also convey the more fundamental message that society could be better improved by directing money toward better-performing nonprofits that would otherwise go to poorly performing ones.

Finding No. 3: Donors Do Not Have Confidence in Performance Measurement

Some donors in our study noted their frustration with the current giving model and argued in favor of objective measurement and even comparisons. Said real estate broker and philanthropist Julien Studley, “A rating system, with all of its faults, may have some benefit.” However, many more of the donors we spoke to were concerned about the difficulty of quantifying a nonprofit organization’s impact—especially since nonprofits often seek general and qualitative outcomes such as building better communities and improving people’s lives. The significance of such outcomes is difficult to capture accurately in a finite set of metrics. Ron Daniel, former managing partner of consulting firm McKinsey & Company and the recently retired treasurer of Harvard University, argues that metrics “have the appeal of providing measurement, but they often don’t convey the essence of the phenomenon which you are trying to judge.”

In general, donors seemed skeptical of the ability of purely quantitative metrics—especially financial data—to reflect performance, particularly in regard to quality of service delivery. Klarman summarizes the concern of other donors when he derides most metrics as “specious precision.” Carter Bales, head of the Wicks Group, a private equity firm, worries especially about the “completeness of such information.” What are the unknown unknowns? What did the writer leave out of the report?” Bales fears that any performance measurement system would focus on areas that are measurable, rather than those that are important—creating what he calls “the fallacy of focus.” He feels that metrics will undoubtedly include and overemphasize...
“It’s not worth spending time and money on measurement. Charities are small, and they have a million issues.”

A nonprofit organization can make a powerful and lasting impression on a donor by providing anecdotal information highlighting the more qualitative aspects of its programs. For example, if the goal is to accelerate the program for effective replication, metrics may be more relevant, while if the goal is to prove the success of an unproven idea, then metrics may be less relevant.

For performance measurement to be accepted, providers should find a way to incorporate qualitative depictions of organizational performance and impact, rather than simply capturing financial ratios. Options include expert evaluations, peer review, client satisfaction surveys, client testimonials, board reviews, and media coverage. For example, peer review circles could allow leaders in each field to offer their opinion about a set of organizations, which might divulge new and important information to a donor. Peer assessment could also be used as part of a performance system. Jumpstart’s Lieberman is open to ranking nonprofits, which might divulge new and important information to leaders in each field to offer their opinion about a set of organizations.

The co-director of one foundation believes both data and anecdotal information are needed in order to make a funding decision. Anecdotes about the lives of clients served, or snapshots of how their lives have been changed by a nonprofit’s service, can make a powerful and lasting impression on a donor.

Finding No. 4: Donors Do Not Want to See Nonprofit Resources Dedicated to Performance Measurement

The philanthropists we interviewed feel that measurement may be a poor use of scarce resources – including time and money. Except for organizations where the metrics are easily tracked, “I don’t think it’s worth spending the time and money on it,” said Klarman. “Charities are small organizations with a million issues.” Many organizations, he notes, pursue goals that defy easy (or inexpensive) measurement. Venture capitalist Laurie Thomsen observes the same sentiment with many donors. “I don’t think people want [nonprofits] spending money on measurement,” she says. Moreover, at least one interviewee felt that aggressive performance measurement was likely to threaten the relationship between the donor and the nonprofit, at the expense of the organization. “There have been attempts on the part of individual philanthropists to monitor performance, and they have ended in misery,” says one donor.

To justify the costs of measuring performance, then, it is critical to assuage donor concerns about the demands on nonprofits by making these organizations allies in the drive for more performance measurement. Nonprofit organizations need to be enlisted as partners. Their endorsement is needed to help donors see that nonprofits stand to recoup the time and resources used in performance measurement. Several nonprofit executives we interviewed explained their willingness, and even eagerness, to be evaluated so long as the metrics meet three criteria (side-bar, p. 48). First, the metrics must provide insight that is useful internally, to the managers of the organization. Second, there must be coordination among funders (including the government) to reduce the varied and often conflicting demands for data that pour in from donors. Lastly, there must be a source of funding to enable nonprofits to collect and manage the data required.

Finding No. 5: Donors Look to Institutional Funders to Engage in Performance Measurement on Their Behalf

Even those individual donors who expressed their belief in the need for greater nonprofit accountability noted that so-called “umbrella givers” or intermediaries already exist to conduct measurement and provide a screening mechanism for donors. Individual philanthropists feel strongly that institutional funders such as foundations and venture philanthropy organizations have the resources and expertise – human capital, in particular – to more efficiently and effectively assess the performance of nonprofit organizations. Understandably, many individuals are willing to “outsource” performance metrics to institutional funders that can act, in the words of one donor, as a “subcontractor.” Many donors prefer to work through these intermediaries, rather than conducting their own duplicative assessments.

Donors further perceive that foundations feel more accountable and are thus more careful about their giving decisions because they are giving money away on behalf of their funders or board. According to Fleishman, “It is their job to care about this, to make sure that the opportunities make sense.”

And indeed, many of our interviewees placed their confidence in the expertise and judgment of foundations. Our interviewees looked to organizations like the Boston Foundation or Combined Jewish Philanthropies in Boston, and to the New York Community Trust or the Robin Hood Foundation in New York for reliable information or to distribute their philanthropic dollars for them. Institutional funders like these can offer donors a “seal of approval.”

Donors currently hear about whether institutional funders are conducting performance measurement through various channels – the funder’s newsletters, for instance, as well as through newspaper articles and other media coverage. Institu-
What Do Institutional Funders Think About Performance Measurement?

Based on our interviews, we found that institutional funders use more comprehensive and sophisticated performance measurement data when making donation decisions compared to individual donors. A primary motivation for institutional funders to track and use performance measurement information stems from the fact that they feel a deep sense of professional responsibility to their funders or trustees to spend the money wisely. In many cases, this is driven by the threat of public scrutiny and/or by the expectations of the trustees. As some institutional funders have to go back year after year to their donors to get more money to fund ongoing grants, it is critical to present a case explaining how the money has been used in the past, the impact it has made, and why more is required. Although the managers of endowed foundations do not have to request more money, they do have to justify their actions to the foundation’s trustees. “We emphasize the measurement of a nonprofit’s performance as well as a real-time communication of impact versus expectations because, as a transparent intermediary, we are obligated to inform our donors how their investment is performing,” says David Buxbaum, former chief financial officer at Acumen Fund.

Geographic distance from the grantee is another motivator for institutional funders to require performance measurement data. International philanthropists have a particular need for performance measurement to fill in the information void. Through data gathering and reporting, the Acumen Fund, for instance, is trying to bridge this gap and reduce the risk aversion American philanthropists feel toward international donations.

Two Steps Forward, One Step Back

The message from the individual donors we interviewed was loud, clear, and consistent: at best, a lack of enthusiasm for performance measurement; at worst, outright disdain for the idea. Whether our sample was not statistically significant, both the view and the reasons offered were consistent enough to raise serious performance measurement; at worst, outright disdain for the idea. Though our sample was not statistically significant, both the view and the reasons offered were consistent enough to raise serious questions for proponents of greater use of metrics in the sector — especially those seeking to offer standardized measurement tools for use by donors.

Should this be the death knell for metrics? Should proponents of metrics close up shop and direct their energies elsewhere? We believe the answer to these questions is “no.”

While there are many donors who say they are opposed to measurement, we believe that by using our recommendations, we can marry the rational and the emotional motivations for donors to contribute to the sector. Our hope is that a better understanding of individual donors’ current opposition to metrics will inform the approach to performance measurement systems going forward. Following our recommendations may help those developing performance measurement systems gain ground in this effort to change attitudes and practices in the nonprofit sector.

4 We also interviewed 14 representatives of institutional funders, 10 executives at nonprofit organizations, and 13 other active participants in the nonprofit field (e.g., academics, writers, consultants).
6 Unless otherwise specified, all quotes are from interviews conducted in person or by phone by one or both authors.
8 Unattributed quotes are from those who requested anonymity.